

**IGAD / REFORM**  
Regional Food Security and Risk Management Programme  
for Eastern and Southern Africa

Consultative Workshop on Food Security Policy

**Policy Measures for Food Security  
and Prioritisation in the IGAD Region**  
Thomas Lines

IGAD Conference Hall  
Djibouti, November 12<sup>th</sup>, 2009



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**Food Security: a definition**

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'Food security exists when all people, at all times, have physical and economic **access** to **sufficient, safe and nutritious** food that meets their dietary needs and food preferences for an active and healthy life.'

- FAO Food Summit, 1996



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**Food security needs**

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1. **Availability** of food
2. **Access** to food
3. **Measures** to address food insecurity (when it arises)



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**Food security needs**

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  - Trade
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**Food security needs**

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1. **Availability** of food
  - Production
  - Trade
2. **Access** to food
  - Social protection
3. **Measures** to address food insecurity (when it arises)
  - Chronic (long-term)
  - Transitory (short-term)



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## Food security needs

Note:

**Item 3** on the last slide (Measures to address food insecurity) is understood in some circles to be the whole of food security policy.



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## IGAD region: annual cereal balances\*

	2006	2007	2008	2009
Production - consumption ('000 tons)	-1,787	+4,114	+1,699	-464
As % of consumption	-8.7	+16.7	+6.5	-1.7

\* Includes Eritrea



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As % of consumption	-8.7	+16.7	+6.5	-1.7
Net balance as % of requirements	-17.4	-7.2	-8.0	-14.4
Food aid as % of requirements	6.5	3.5	3.2	4.6

\* Includes Eritrea



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## Points of comparison

### Food self-sufficiency in the UK (approx):

- Late 1930s: 45-50%
- Early 1950s: 55-60%
- Early 1990s: 80%
- Mid-2000s: 70%



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## Points of comparison

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### Food security is an issue of:

- Poverty
- General security



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## Points of comparison

### Recent success stories:

- Japan, South Korea, China and India
- All developed successful policies for food security as a prerequisite for industrial advance

### Agriculture precedes other development in time



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## Chronic and transitory food insecurity

- Governments** wanted to produce enough food for the population
- but needed foreign exchange for development
    - agricultural exports
  - Agricultural policy was also neglected for 20 years



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## Chronic and transitory food insecurity

- Donors** felt these were government issues
- gave little aid for agriculture in recent years
  - but food aid for emergencies
    - for transitory food insecurity
- Repetitive provision of food aid



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## Policy reassessment

This affects:

- 3A:** Measures to address (chronic) food insecurity
- 3B:** Disaster risk management
- 1A:** Food production
- 2:** Social protection
- 1B:** Cross-border trade
- 3A:** Food reserves



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## 1A: Agricultural policy Policies (mostly) under way

- Djibouti: Plan of Action for the Primary Sector  
Ethiopia: Rural Economic Development and Food Security element of PASDEP  
Kenya: Agricultural Sector Development Strategy  
Sudan (exc. South): Agricultural Revival Programme  
Uganda: The Plan for Modernisation of Agriculture (2001) is being reassessed



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## 1B: Agricultural trade (Proposals)

- Can be **formal** or **informal**  
Natural market areas ("market sheds") go across frontiers
- Help food surpluses to meet needs in deficit areas, with:
    - Production
    - Physical facilities: storage, roads
    - Official authorisation and border facilitation
  - Djibouti's policy: grow food on land in *other* countries



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## 2: Social protection Policies (mostly) under way

- Djibouti: Rural access and micro-finance under the PNSA  
Ethiopia: Protection of Basic Services; FSP measures  
Kenya: Arid Lands programme, Hunger Safety Net; overarching policy under discussion  
Sudan: Zakat  
Uganda: Several initiatives under discussion



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### What is Social Protection anyway?

Used in the REFORM project in a broad sense:

Any policy which leads to a reduction of economic or social vulnerability - and therefore food insecurity

- No matter what the means



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### 3A: Measures for chronic food insecurity Policies (mostly) under way

Djibouti: Multi-faceted National Food Security Programme

Ethiopia: Second phase of Food Security Programme (four components)

Kenya: "Food Security in Kenya" paper lists the main measures

Sudan: Conflict resolution, e.g. Comprehensive Peace Agreement

Uganda: Much of it already achieved through conflict resolution. Some gaps remain elsewhere.



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### 3A: Food reserves Policies (mostly) under way

Djibouti: Strategic food stockpile planned under the PNSA

Ethiopia: Strategic Reserve exists and is in use

Kenya: Strategic Food Reserve - due for expansion

Sudan: Strategic Reserve Corp. being expanded

Uganda: None exists



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### 3A: Food reserves

- All the existing national reserves need to be strengthened
- They would be stronger still if put on a regional basis

Purposes:

1. Food security
  - Compare India: does not depend on external food aid
2. Food price stabilisation
  - Helps farmers by reducing economic risk
  - Adds to social protection of consumers



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### 3B: Disaster Risk Management Policies planned or under way

Djibouti: National programme under inter-ministerial committee, but capacity is limited

Ethiopia: Policy being overhauled under Disaster Management & Food Security Sector

Kenya: National Disaster Management Policy in draft form

Sudan: Coordinated by Humanitarian Aid Cdsn; integrated policy under development

Uganda: Disaster Risk Management policy in draft form



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### Regional role

Priorities:

- Cross-border trade
- Regional food reserve
- Cooperation over DRM
  - Meteorological cooperation exists under ICPAC (IGAD)



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## Summary

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### Policy hierarchy:

- 1. Agricultural policy** - for food availability
  - Production
  - Trade: domestic and regional
- 2. Social protection** - for access to food
- 3. Food security interventions** - when needed
  - Chronic - long-term development
  - Transitory - short-term emergency measures



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## The End

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Thank you!



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